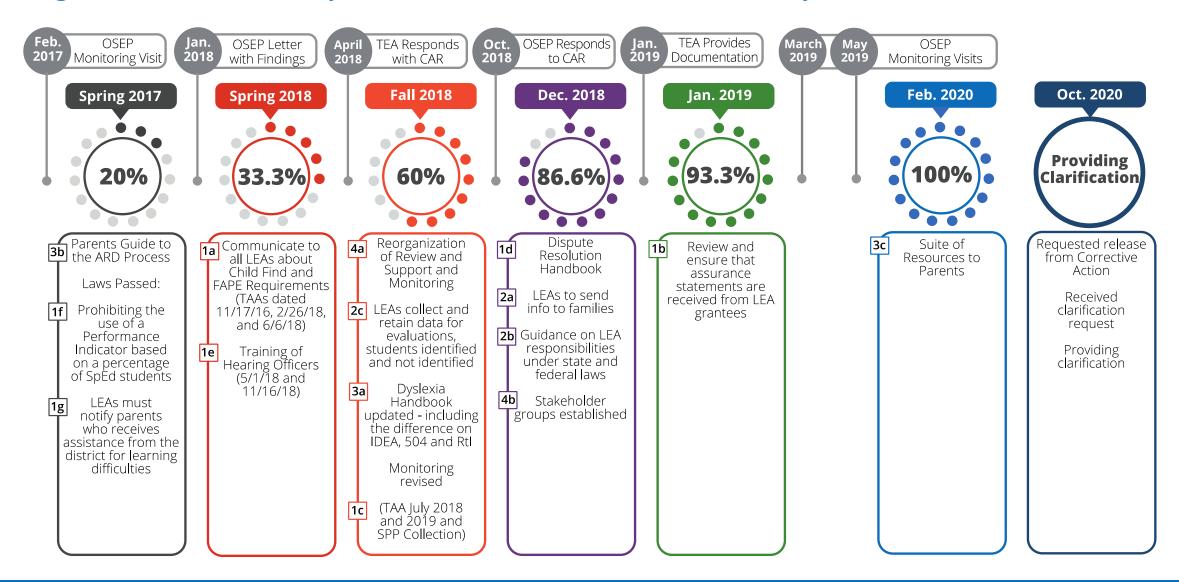


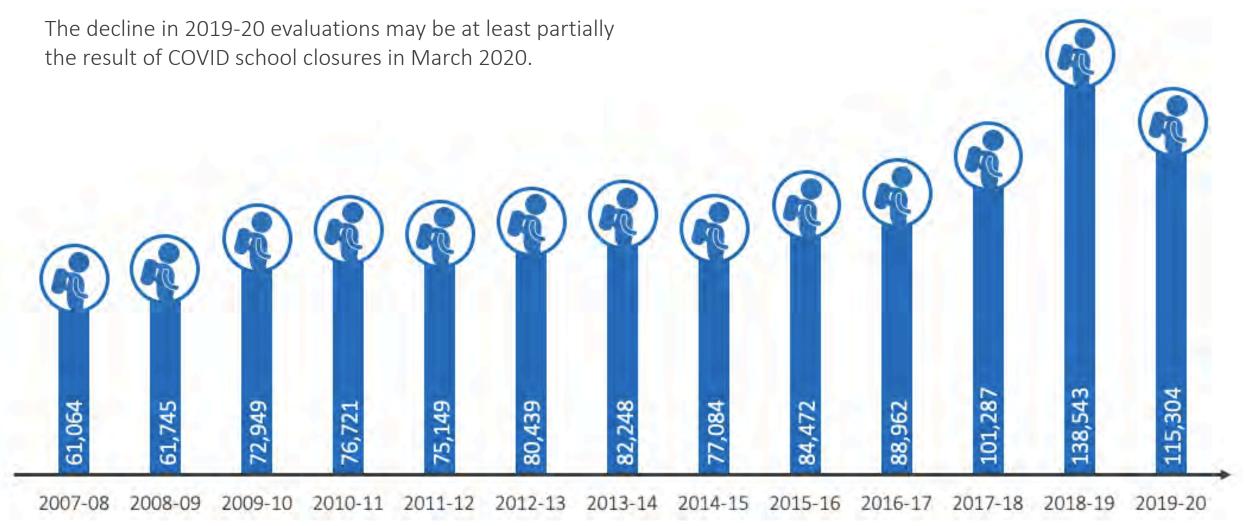
## **Progress & Percent Completion on the Corrective Action Requirements**





# **Appendix**

# Special education evaluations serve as a leading indicator for total special education representation

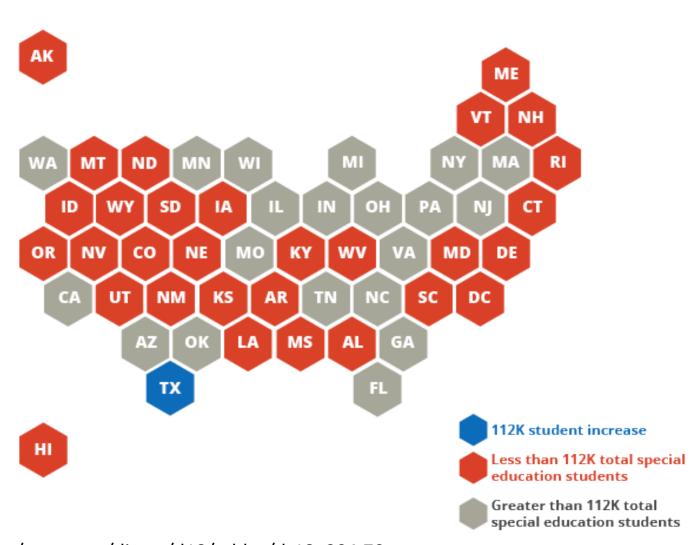




## **Context on the growth in special education enrollment in Texas**

Texas has identified an additional 112,000 students for special education in the past 4 years.

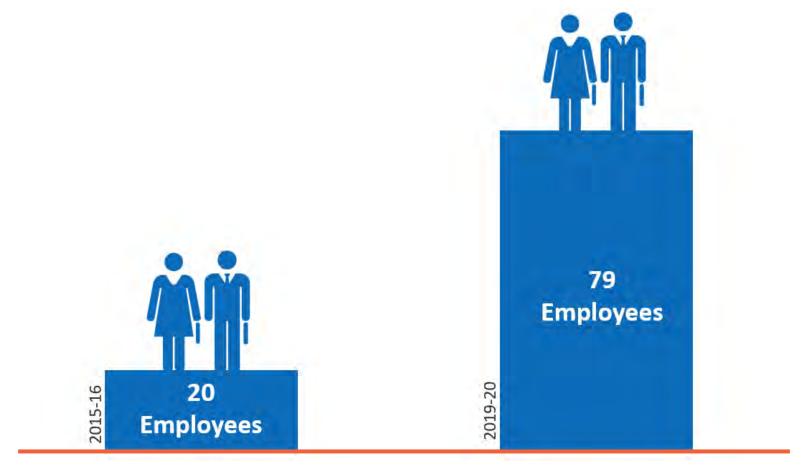
These additional students receiving services in Texas represent more than 30 other states' total special education populations.



Student enrollment numbers from 2017-18. https://nces.ed.gov/programs/digest/d18/tables/dt18\_204.70.asp

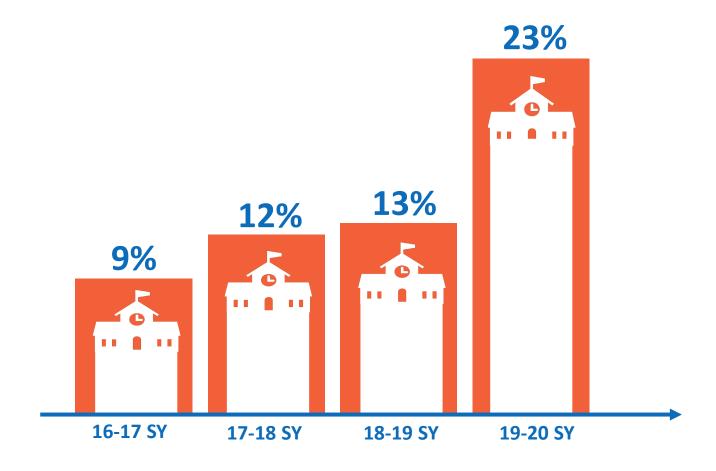


# TEA has almost quadrupled the number of employees supporting our special education students.





# 277 Districts/Charters were monitored in 2019-2020, up from 108 in 2016-2017.







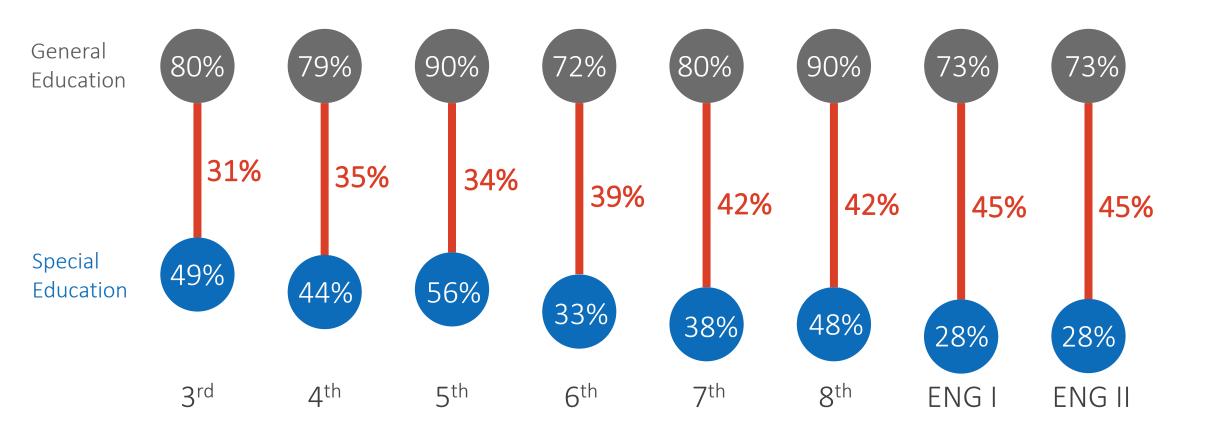


The federal government required a corrective action plan to ensure compliance with IDEA.

TEA developed a strategic plan for special education to focus on improving student outcomes, beyond just improving compliance.



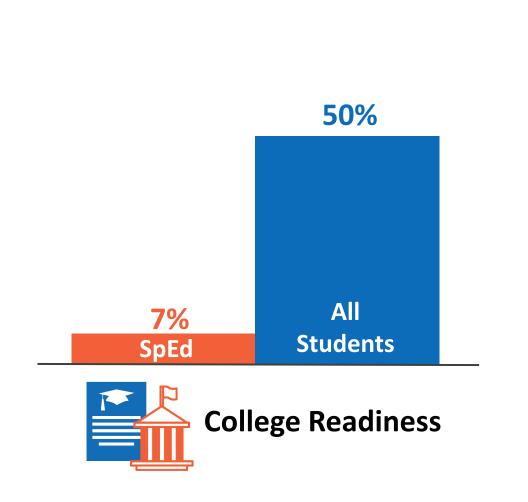
**Gaps** between **special education** and **general education** students grow throughout their schooling.

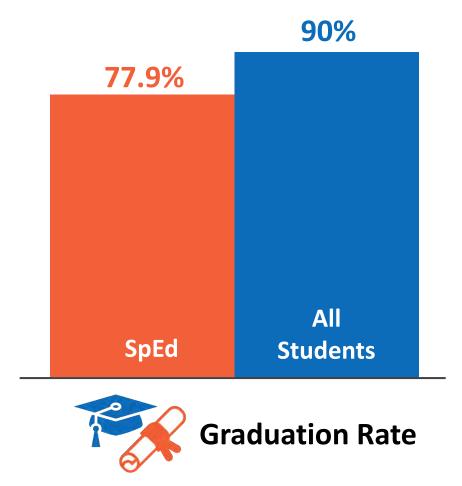


This chart notes the trend in reading scores, for the percent of students approaching grade level during 2018-2019 SY.



Students with a Disability have lower rates of College Readiness and lower graduation rates than their peers.

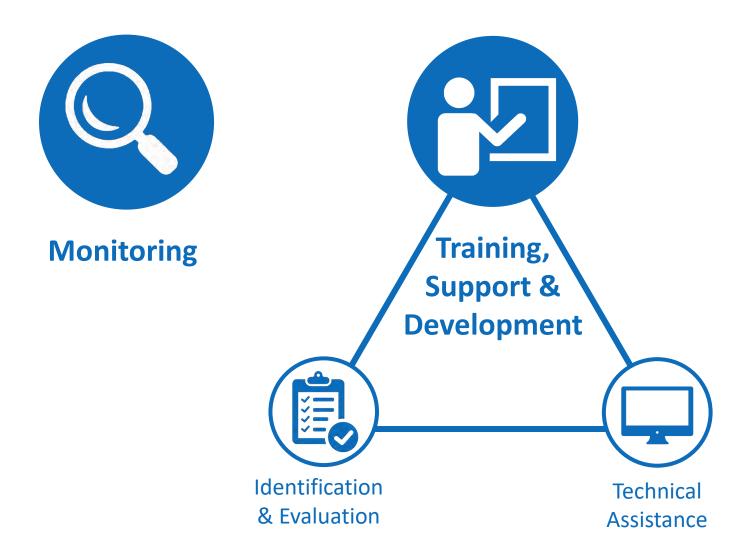








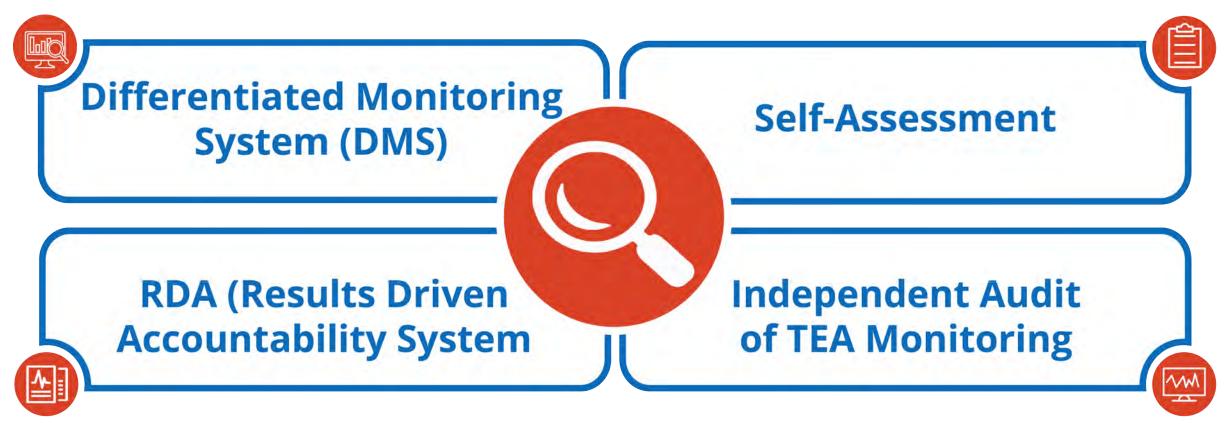
# **Special Education Strategic Plan**





School, Family, and Community Engagement

# **Monitoring**



Strengthen support and supervision to schools.







Schools represented in the blue bars would not have been monitored under the prior monitoring system.

Year 1 (2019-2020)

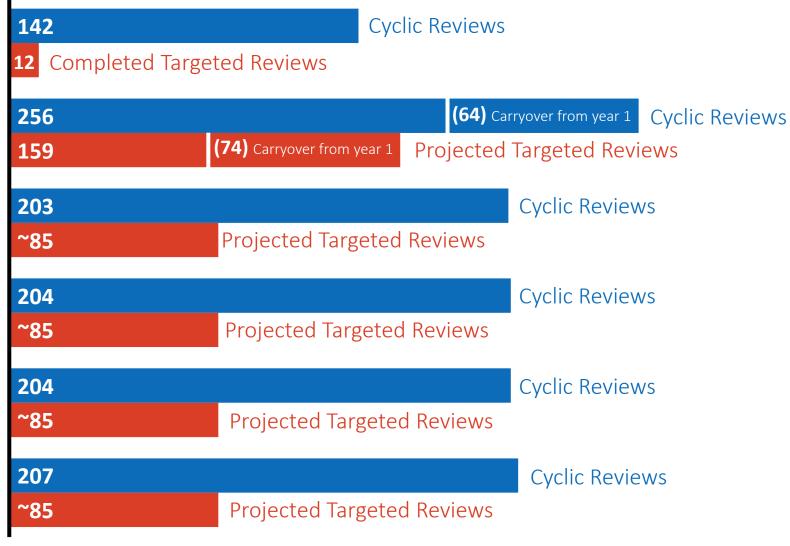
Year 2 (2020-2021)

Year 3 (2021-2022)

Year 4 (2022-2023)

Year 5 (2023-2024)

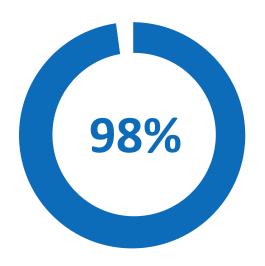
Year 6 (2024-2025)







## **New Monitoring Process - Post Pilot Feedback**



Of participants were **very** satisfied or satisfied with their experience.



Of participants stated the new monitoring process would **improve outcomes** for students with disabilities.



Of participants stated the new self-assessment was user-friendly.





## **New Monitoring Process - Post Pilot Feedback**

Stated TEA R&S Staff was knowledgeable concerning the monitoring process



Stated TEA R&S Staff was knowledgeable about special education rules and regulations

This is a huge change. They worked as partners rather than setting themselves up in a combative position. We would welcome them back anytime...in my 25 years working in low SES districts and being through a variety of monitoring visits, this is the first one that felt like a partnership.



Improve practice of teachers, principals, and systems to support students with special needs.



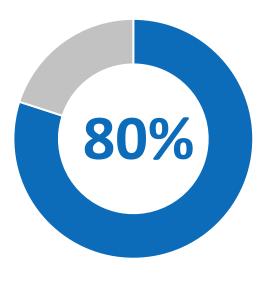


# All Teachers Need Specialized Training in Special Education



**Under Development** 

Most students receiving special education services are spending



or more of their academic day in the general education setting.



### **Training, Support & Development**

### **Technical Assistance Networks**

Child Find, Evaluation, ARD Supports

Inclusion in Texas

Texas
Statewide
Leadership for
Autism Training
(TSLAT)

Tiered
Interventions
using Evidencebased Research
(TIER)

Texas Complex Access Network (Texas CAN)

Texas
Sensory Support
Network
(TxSSN)

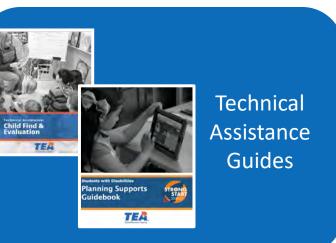
Small and Rural Schools Network (SRSN) Student-Centered Transitions Network (SCTN) Multiple
Exceptionalities
and
Multiple Needs
(MEMN)







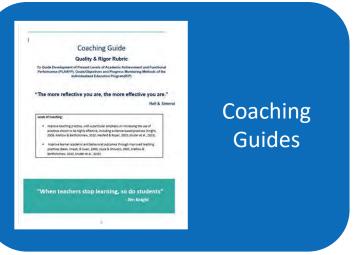
COVID Resources Website



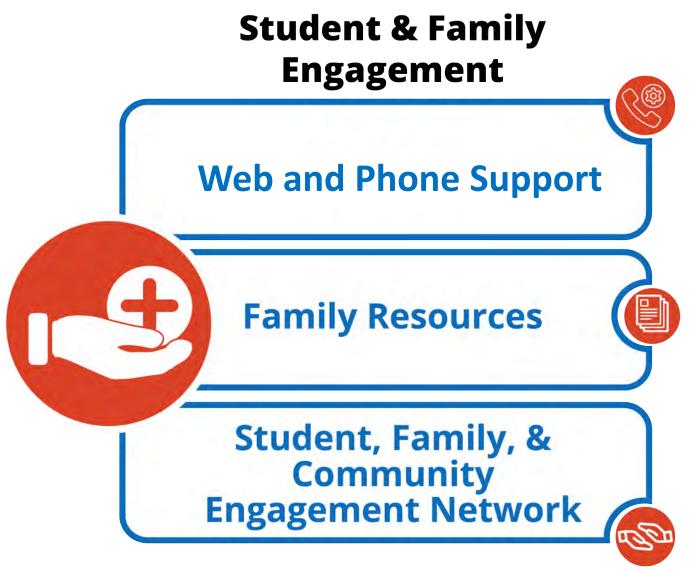










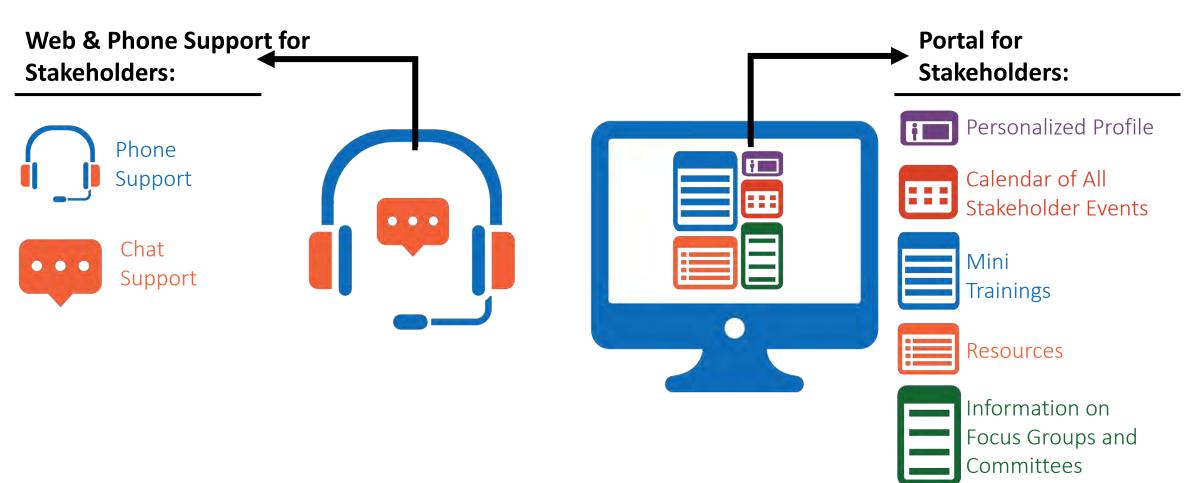


Ensure families are knowledgeable and able to engage in the educational decisions for their children.





## School, Family, and Community Engagement

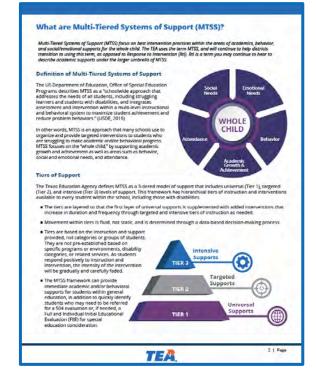


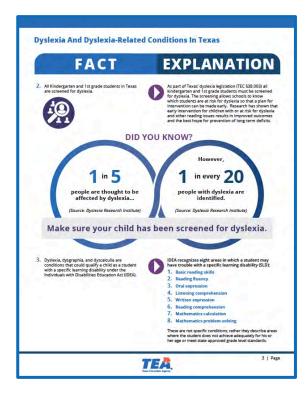


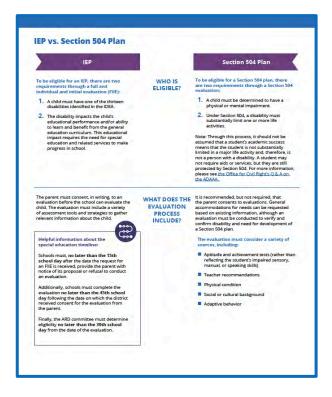


### Sample Documents/One-Pagers:









Question and Answer Document

Common Definitions

Document

Overview Document

Comparison Document





#### Senate Committee on Education Interim Hearing Nov 13, 2020

#### **Interim Charge:**

Special Education: Evaluate ongoing strategies to continuously improve special education services for students in public schools, including methods for educating students in a remote setting, as well as the Texas Education Agency's corrective action plan.

#### **Statement:**

The Texas Council of Administrators of Special Education (TCASE) greatly appreciates the work of the committee during the 86<sup>th</sup> legislative session to improve special education services in our public schools. The COVID-19 pandemic has handed us an incredible amount of challenges, some of them almost insurmountable. However, it has also given power to the statewide conversation of the need to provide education resources to *all* students, including students with disabilities.

#### Strategies to improve special education services in public schools, including in remote settings:

- 1) Prioritize funding reform of the state's special education allotment. The Special Education Allotment Advisory Committee, formed out of HB 3, has completed its report on recommendations to improve the state's financial commitments to students with disabilities. <a href="https://tea.texas.gov/sites/default/files/2020-SPED-Allotment-Advisory-Committee-Report-R2.pdf">https://tea.texas.gov/sites/default/files/2020-SPED-Allotment-Advisory-Committee-Report-R2.pdf</a>. We must move forward with the state's promise to move toward a funding system that will improve outcomes for students with disabilities. To do that, this committee has the opportunity to lead the way in exploring a funding structure that focuses on a student's needs rather than instructional arrangement. Ultimately, we hope that the committee will explore the true costs of the various types of services provided to students in public schools when determining state allotment amounts.
- 2) Ensure that any federal or state stimulus funds are invested and expended appropriately. While any investment of funds in the education of students with disabilities is critical, we ask this committee to help ensure that CARES Act and any subsequent state or federal relief funds are properly invested in programs and activities that will improve student outcomes throughout the state. While we appreciate the targeted outreach to students with disabilities, the state's decisions to invest in programs such as the Amplio speech online platform, the online dyslexia platform that has yet to launch, and the newly announced Supplemental Special Education Services (SSES) program were done with little to no LEA input especially from LEA special education directors and leaders who have a multitude of needs. The committee, through the extensive knowledge that its members have of their constituent



needs, should help decide where funds are invested in order to benefit the entire state of Texas.

- 3) Invest in qualified personnel. The state must do better in recruiting and retaining qualified special education teaching and evaluation personnel, as well as related service providers such as occupational therapists, physical therapists, orientation and mobility specialists, and licensed specialists in school psychology (LSSP) (not an exhaustive list). This committee values the role that every public school employee has on our children, and we ask that you continue to do so by finding each and every avenue to improve the societal and financial value of special education professionals. The state must reward the knowledge of those who specialize in identifying and serving students with disabilities in public schools.
- 4) Model an inclusive educational philosophy. Public schools must educate ALL students. Students with exceptionalities have no less right to be in a "general" education classroom or setting than any other student. Further, special education is a service, not a place. Our leaders must prioritize a statewide expectation that no student is siloed into a program or setting. Our leaders must also encourage that *individualized* decisions must be made for each student with a disability and that the least restrictive environment required by law will look different for each student. To do that, this committee should expect every staff member in the public school setting to understand and demonstrate best practices for educating students with disabilities and other exceptionalities. Training must be improved for all teachers, not just special education teachers. Student outcomes rely heavily on the educators who serve them. We can improve services by enhancing capacity, knowledge, and value.
- 5) Encourage parent and LEA partnerships. The national health crisis has enhanced the need for partnerships among LEAs, parents, TEA, and the state legislature. We thank this committee for being objective in its deliberations and decision-making while considering all stakeholders. The committee should encourage policies that embrace partnership among all stakeholders. Further, the committee should analyze the authority that it wishes its state education agency to have. The TEA can only extend the authority that it is given statutorily. If there are state expectations that the agency must follow, such as expectations related to dyslexia identification and service provision, the committee must be the leader in establishing those expectations.

#### **TEA's Corrective Action Plan**

TCASE greatly appreciates the work that the TEA has done to improve its capacity to provide technical assistance, both in terms of its response to the corrective action plan as well as during the pandemic. However, there is still much work to be done, and state leaders must determine our state's non-



negotiables. This will require both a financial commitment at the state level and a statewide prioritization on improving the outcomes of students with disabilities.

#### **Closing Remarks**

The mission of TCASE is to inspire and empower special education professionals. TCASE stands ready to lead the transformation of education for students with disabilities in Texas.

For more information, please contact Kristin McGuire, Director of Governmental Relations, at 512-694-2627, or <a href="mailto:kristin@tcase.org">kristin@tcase.org</a>.

86<sup>th</sup> Legislature Texas Senate Education Committee Interim Hearing Statement by Disability Rights Texas November 13, 2020

INTERIM CHARGE: SPECIAL EDUCATION

Evaluate ongoing strategies to continuously improve special education services for students in public schools, including methods for educating students in a remote setting, as well as the Texas Education Agency's corrective action plan.

#### RECOMMENDATIONS

Amend and update Texas Education Code § 29.001 (Statewide Plan). Section 29.001 currently outlines key requirements for the special education system for students with disabilities in Texas. It should reflect the priorities of the state to improve special education services and boost outcomes. It should guide further revision and implementation of the state's special education strategic plan.

Amend and bolster Texas Education Code § 29.023 (Notice of Rights). Section 29.023 currently requires a one-time flyer to parents about the availability of special education services. It should reflect the state's special education strategic plan goal of better informing and empowering parents. It should support Child Find efforts.

Amend and adopt new Texas Education Code section to address COVID-19 slide (IEP Supplement). As introduced, Senate Bill 89 (87<sup>th</sup> Leg.) would add a new section to the Education Code to ensure an individualized review for every student with a disability so that any regression and lost progress during school disruptions because of the pandemic are addressed in a coordinated manner.

Amend and adopt new Texas Education Code sections to advance reform of the Texas special education finance system. As enacted, House Bill 3 (86<sup>th</sup> Leg.) created the Special Education Allotment Advisory Committee to study how to improve the state's methods of funding special education services. The <u>final report</u> of the Advisory Committee includes a range of options for moving forward our special education finance system to better support programs and services for students with disabilities.

#### **COMMENTS AND ANALYSIS**

#### Students with Disabilities Have Suffered During the COVID-19 Pandemic

The unprecedented closure of the Texas public school system beginning in the spring semester of the 2019-2020 school year dramatically affected students with disabilities. In the 2019-2020 school year, Texas school districts and charter schools provided special education services to 588,829 students with disabilities. According to data reported to the Texas Education Agency (TEA), districts and charters totally lost contact with over 9,400 students with disabilities once campuses closed due to the COVID-19 pandemic. This includes over 2,800 students with learning disabilities. Further, while districts and charters had contact with them, there was no engagement for the majority of time with over 36,500 students with disabilities. This includes over 11,400 students with learning disabilities. While districts and charters were able to engage with them initially, during May, 2020, over 18,300 students with disabilities were lost – there was no further contact or engagement for the remainder of the school year. This includes over 6,200 students with learning disabilities.

Texas Public School Student Engagement In Learning During The Pandemic				
TEA Crisis Code	Crisis Code	Student Count – All	Student Count –	Student Count –
	Description	Students with	Learning Disabilities	Speech Impairment
		Disabilities		
7B	No Contact For			
	Entire Time Period			
		9,484	2,814	1,676
7E	Contact But Not			
	Engaged For			
	Majority Of Time			
	Period	36,564	11,462	6,548
7H and 7I	Engaged Before 5/1;			
	Either No Contact			
	5/1 Thru End Of			
	Year, Or Not			
	Engaged 5/1 Thru			
	End Of Year	18,393	6,204	3,812
Source: Texas Education Agency crisis code data, School Year 2019-2020.				

#### Texas Education Agency Has Not Yet Fully Corrected Prior Noncompliance in Special Education

TEA created both a <u>special education corrective action response</u> and a <u>special education strategic plan</u> in response to a federal investigation and report that identified major violations of the Individuals with Disabilities Education Act in Texas. These documents have been in place for two and a half years, since early 2018. While there has been a gain in the identification rate of students eligible for special education services, there remain challenges in the system and TEA has not fully accomplished and achieved the items listed in both the special education corrective action response and the special education strategic plan.

U.S. Department of Education Review Outlining Need for Further Action Under Corrective Action Response

In October, 2020, the U.S. Department of Education's Office of Special Education Programs (OSEP) sent a <u>review notification</u> to TEA that it could not determine yet whether the state had accomplished the items listed in the special education corrective action response. The U.S. Department of Education flagged numerous items, summarized here.

#### Introduction of OSEP Review

While OSEP recognizes that TEA has implemented some actions to address the noncompliance and improve
its districts' implementation of IDEA requirements, for the reasons explained below, OSEP cannot
determine, in the absence of additional and up-to-date information, whether these actions have been
sufficient to fully address the noncompliance identified in OSEP's January 11, 2018 monitoring report. Page
3 of OSEP notification (PDF file).

#### OSEP Finding # 1

- Further, during the on-site visit, TEA did not provide evidence of a timeline for completion of the activities listed above, or evidence that those activities have been sufficient to ensure that parents whose children were not previously evaluated because of the 8.5 percent Indicator were provided with the information they need to obtain an evaluation. Page 5.
- The teacher interviews consisted of a minimum of one special education teacher, one general education teacher, and one related service provider. These LEA personnel explained to OSEP staff that some LEAs were not properly implementing IDEA's child find and FAPE requirements. Page 5.

- However, OSEP does not have sufficient information to determine whether TEA's revised monitoring system
  has been reasonably designed to address child find, individual evaluation, and FAPE requirements or has
  otherwise been fully implemented. Page 6.
- Upon review, OSEP has identified a number of concerns with the content of TEA's Dispute Resolution Handbook, TEA's Notice of Procedural Safeguards, and the Parent's Guide to the ARD Process. These documents will require numerous revisions in order for TEA to comply with this CAR item as well as other CAR items referenced below. Page 6.
- Based on information obtained through OSEP's May 2019 on-site monitoring visit to TEA, review of
  documents provided by TEA, and interviews with TEA personnel, LEA officials, and school personnel, OSEP
  cannot determine whether TEA has sufficiently addressed the corrective action related to Finding #1 in
  OSEP's January 11, 2018 monitoring report. Page 7.

#### OSEP Finding # 2

- OSEP reviewed the web sites of the six LEAs it visited to determine whether those web sites contained information about IDEA's child find and FAPE requirements, including information on how to request an initial evaluation, as well as how to request additional services if a child was previously denied a timely evaluation or appropriate services. Only three of the six LEAs posted information related to these areas on their web sites. One of the three LEAs with information posted on its website uploaded the information during OSEP's May 2019 on-site visit. After the visit, OSEP reviewed the websites of 15 additional LEAs to determine whether these LEAs had posted information about IDEA requirements regarding governing child find and FAPE. Six LEAs had posted information about IDEA requirements in these areas on their web sites. Page 9.
- However, based on OSEP's interviews with school personnel, none of the LEAs reported that students who
  should have been evaluated who were later evaluated and determined eligible were provided additional
  services and supports to make up for the delay in the child's evaluation and the provision of special
  education and related services. Page 10.
- Based upon a review of documents, analysis of available data, and interviews with TEA and LEA and school
  personnel, OSEP cannot determine whether TEA has sufficiently addressed the actions included in its April
  23, 2018 CAR submission related to CAR #2. Page 11.

#### OSEP Finding # 3

- Interviews that OSEP conducted with personnel at twelve schools in six LEAs demonstrated that there was
  continued confusion regarding the interpretation and implementation of the revised Dyslexia Handbook,
  specifically with regard to evaluation and identification of children with dyslexia who may be identified as
  needing special education and related services under IDEA. Page 12.
- Several school staff members interviewed by OSEP expressed a need for clearer guidance on dyslexia and IDEA eligibility. TEA administrators acknowledged, at the time of OSEP's May 2019, on-site visit, that additional actions were needed to ensure the revised Dyslexia Handbook guidance is properly implemented in a manner that is consistent with IDEA. Page 13.
- Although TEA revised its Parent's Guide to the ARD Process in July of 2020, as detailed in the Appendix to
  this letter, in order to satisfy CAR 3.b., TEA must make further revisions to that document to accurately
  address applicable IDEA requirements. Page 13.
- Based upon the review of documents, analysis of available data, and interviews with TEA and LEA and school
  personnel, OSEP cannot determine whether TEA has sufficiently addressed the actions included in its April
  23, 2018 CAR submission. Page 14.

#### OSEP Finding # 4

Based upon a review of documents, interviews with TEA, LEA, school personnel, and stakeholder reports, it
appears to OSEP that TEA's restructuring included hiring additional staff and developing specific monitoring
requirements to review LEAs' implementation of IDEA requirements in 34 C.F.R. §§ 300.111 and 300.101
when struggling learners suspected of having a disability and needing special education and related services
under the IDEA are receiving supports through RTI, Section 504, and/or the State's dyslexia program. Page
15.

While TEA has restructured its oversight to increase capacity and monitoring expertise to help ensure a
balanced system of compliance and results-driven accountability monitoring and intervention practices in
the State, OSEP cannot determine, without reviewing up-to-date evidence, whether TEA has a fully
operational and effective monitoring system. Page 15.

Advocates Review Outlining Need for Further Action Under Special Education Strategic Plan

Disability Rights Texas has reviewed the TEA special education strategic plan and found that while many items in the plan have advanced, there are still important elements in which there has been no progress. The chart below provides our view on the status of the TEA strategic plan for special education.

Plan Section	Strategic Plan Promises	Perspective of Advocates	TEA Information
Training Support & Development	Professional Development (# 2): "TEA will create and execute statewide professional development for all educators (all education, special education, and others), structured initially as a training institute for teachers around the state, and which will include ongoing follow up through year- round support and module."	Professional Development (# 2): Disappointed that no implementation of training institutes/special education academies to date.	Sped Academies: Pilot not set to begin until end of March 2021. Launch expected Spring 2023.
	Child Find Resource  Development (CA: 3.c.): "TEA  will release an RFP to create a suite of resources which would describe the differences between Rtl, the state dyslexia program (for dyslexia or dyslexia-related needs), Section 504, and the IDEA."	Child Find Resource Development (CA: 3.c.): There are currently short one- page descriptions of RtI, the state dyslexia program, Section 504, and the IDEA. A need remains for additional parent friendly guides.	
	Sufficient Special Education Staffing: "TEA will convene a special education personnel forum and will invite the State Board for Educator Certification, the Texas Higher Education Coordinating Board, Colleges of Education from across the state, and professional organizations."	Sufficient Special Education Staffing: A special education personnel forum as envisioned by advocates has not yet been held between TEA, the State Board for Educator Certification, the Texas Higher Education Coordinating Board and Colleges of Education.	
	Governance: "TEA will explore the	Governance: Training for school boards has not occurred to	

Plan Section	Strategic Plan Promises	Perspective of Advocates	TEA Information
	development of training resources for school boards on special education, with a focus on monitoring outcomes and program implementation fidelity."	date.	
Identification & Evaluation	Identification Support:  "TEA will continue to advise districts on the requirements of IDEA regarding the identification of students who are suspected of having a disability."	Identification Support: In 2020, TEA issued guidance to school districts that we consider flawed and undermining the identification of students with disabilities. While a full and complete study of a child suspected of a disability is proper, if a school has sufficient results that clearly show that a child has a disability and needs special education, they should be allowed to immediately find eligibility. TEA's position that all evaluation paperwork must be in the student's folder before a school can qualify him or her for special education is unnecessarily bureaucratic. See IEP FAQ No. 4: https://tea.texas.gov/sites/defa ult/files/covid/covid19 special ed qa updated may 7.pdf	
	TEA Outreach Campaign:  "TEA will execute a campaign to reach parents more broadly than the targeted outreach noted above and will partner with an external organization to create and execute the campaign."	TEA Outreach Campaign:  TEA launched an RFP to find a vendor for outreach campaign but then abandoned project.  No public outreach campaign to date.	TEA Outreach Campaign (2018): TEA's unfulfilled RFP seeking a vendor for the Special Education Outreach Campaign.
	Targeted LEA Outreach to Parents Most Likely Impacted: "TEA will propose rulemaking to require all school districts to distribute information to families on Child Find, FAPE & IDEA."	Targeted LEA Outreach to Parents Most Likely Impacted: Agency has not proposed rulemaking about the distribution of information on Child Find and FAPE.	

Plan Section	Strategic Plan Promises	Perspective of Advocates	TEA Information
	Additional Services Guidance:  "TEA will develop guidance to school districts and charter schools about the award and provision of compensatory services."	Additional Services Guidance: Compensatory services guidance document only recently provided and only in the context of COVID. General compensatory guidance document needed.	
	Additional Services Note:  "For each student who should have been referred for an initial evaluation and was later found eligible for special education and related services, the student's ARD committee must determine whether additional services are required for that student, taking into account the supports and services previously provided."	Additional Services Note:  No public update on students who were excluded from special education services and ultimately identified and provided compensatory services.	
	Clarification and Guidance:  "TEA will provide clarification on the requirements of Rtl, Section 504, and dyslexia related topics"	Clarification and Guidance: No clear guidance for parents on difference between RtI, IDEA and 504	
	Dispute Resolution:  "TEA will develop and make publicly available easily accessible and understandable brochures regarding available dispute resolution programs."	Dispute Resolution: No update on brochures on dispute resolution programs for parents and families.	
Student and Family Engagement	Outreach Campaign to Identify, Locate, and Evaluate (CA: 2.a.): "Outreach campaign is reiterated here to establish the critical importance of ensuring an accessible campaign that clearly informs families and provides actionable steps they	Outreach Campaign to Identify, Locate, and Evaluate (CA: 2.a.): No progress to date.	Family Resources: Market research completed in 2019.

Plan Section	Strategic Plan Promises	Perspective of Advocates	TEA Information
	could take."  Parent Brochures: "TEA will create "user-friendly" definitions, flowcharts, etc. to assist LEAs and parents in understanding Child Find and the process for referral for an initial evaluation."	Parent Brochures: No family friendly guidance exists.	Student, Family & Community Engagement Network: Created a conflict resolution infographic for parents and educators. Facilitated 4 focus groups (2 in person, 2 virtual) to gather information regarding trends and needs from parents' perspective and other stakeholders. Plan to present at least 4 parent training webinars to address concerns gathered from the webinar, deadline not listed.
Monitoring	Review & Support Teams (CA: 4.a.): "The Review and Support team will be a new unit housed in the TEA Office of Academics."  Review Process Development: "TEA will develop a standardized process for conducting reviews, including development of documentation and reporting templates to be used."	Review & Support Teams (CA: 4.a.): TEA has restructured and reorganized monitoring review and support teams.  Review Process Development: Limited information on TEA Monitoring Independent Audit.	Differentiated Monitoring System: Completed a special education monitoring pilot initiative in Spring 2019. Implement targeted on-site process beginning in Spring 2020.
	Other Related Work: "TEA may propose rule revisions to 19 Texas Administrative Code (TAC) 89.1050 to require LEAs to provide the Dispute Resolution Handbook and explain rights to parents when there is disagreement in the ARD committee."	Other Related Work: No rulemaking proposed to require LEAs to provide the Dispute Resolution Handbook to parents and families to date.	

Plan Section	Strategic Plan Promises	Perspective of Advocates	TEA Information
Technical Assistance Networks and Structures	Technical Assistance Networks and Structures: "TEA will redesign the statewide networks."	Technical Assistance Networks and Structures: Technical assistance networks need to ensure accurate and helpful guidance is being provided to school districts regarding special education. TEA should confer with stakeholders in light of COVID-19 and assess the need for technical assistance across the state.	Technical Assistance Networks and Structures: TEA awarded grants for the ten networks identified in the strategic plan.

#### FOR MORE INFORMATION

Steven Aleman
Senior Policy Specialist
Disability Rights Texas
Austin, TX
saleman@disabilityrightstx.org
www.disabilityrightstx.org